	VILLAGE OF BRADLEY
	ORDINANCE NO 0-4-21-5
PLAN FOR THE KIN	PPROVING AND ADOPTING A REDEVELOPMENT FRAMEWORK IZIE AVENUE/ROUTE 50 AND WEST BROADWAY CORRIDORS IN LAGE OF BRADLEY, KANKAKEE COUNTY, ILLINOIS
	ADOPTED BY THE BOARD OF TRUSTEES OF THE VILLAGE OF BRADLEY
	THIS DAY OF April, 2021
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Published in pamphlet form by the authority of the Board of Trustees of the Village of Bradley, Kankakee County, Illinois this day of April , 2021

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ORDINANCE NO. <u>0-4-21-5</u>

AN ORDINANCE APPROVING AND ADOPTING A REDEVELOPMENT FRAMEWORK PLAN FOR THE KINZIE AVENUE/ROUTE 50 AND WEST BROADWAY CORRIDORS IN THE VILLAGE OF BRADLEY, KANKAKEE COUNTY, ILLINOIS

WHEREAS, the Corporate Authorities of the Village of Bradley, Kankakee County, Illinois, have the authority to adopt ordinances and to promulgate rules and regulations that pertain to its government and affairs and protect the public health, safety, and welfare of its citizens; and

WHEREAS, the Corporate Authorities of the Village wish to encourage commercial redevelopment and economic growth along the Kinzie Avenue/Route 50 and West Broadway business corridors within the Village; and

WHEREAS, Village staff, working in consultation with SB Friedman Development Advisors, have prepared a proposed Kinzie Avenue/Route 50 & West Broadway Corridors Redevelopment Framework Plan (the "Plan") (a copy of the Plan is attached hereto as <u>Exhibit A</u> and fully incorporated herein); and

WHEREAS, on Wednesday, April 7, 2021, the Village of Bradley Planning and Zoning Commission considered the Plan and voted to recommend approval of the Plan; and

WHEREAS, on Monday, April 12, 2021, the Corporate Authorities of the Village held a public hearing to consider the Plan, with all due notice having been given for the same; and

WHEREAS, the Corporate Authorities of the Village have determined that adopting the Plan is in the best interests of the Village and its citizens.

NOW THEREFORE, BE IT ORDAINED BY THE CORPORATE AUTHORITIES OF THE VILLAGE OF BRADLEY, KANKAKEE COUNTY, ILLINOIS, PURSUANT TO ITS STATUTORY AUTHORITY, AS FOLLOWS:

<u>SECTION 1.</u> The Corporate Authorities hereby find that all of the recitals contained in the preamble to this Ordinance are true, correct, and complete and are hereby incorporated by reference hereto and made a part hereof.

SECTION 2. The Corporate Authorities of the Village hereby approve and adopt the Kinzie Avenue/Route 50 & West Broadway Corridors Redevelopment Framework Plan, attached hereto as Exhibit A and fully incorporated herein, for the Village of Bradley.

<u>SECTION 3.</u> In the event that any provision or provisions, portion or portions, or clause or clauses of this Ordinance shall be declared to be invalid or unenforceable by a Court of competent jurisdiction, such adjudication shall in no way affect or impair the validity or enforceability of any of the remaining provisions, portions, or clauses of this Ordinance that may be given effect without such invalid or unenforceable provision or provisions, portion or portions, or clauses.

SECTION 4. That all ordinances, resolutions, motions, or parts thereof, conflicting with any of the provisions of this Ordinance, are hereby repealed to the extent of the conflict.

SECTION 5. That the Village Clerk is hereby directed to publish this Ordinance in pamphlet form.

SECTION 6. That this Ordinance shall be in full force and effect from and after its passage, approval and publication in pamphlet form as provided by law.

Aye – \bigcirc Nay – \bigcirc Absent – \bigcirc

PASSED by the Board of Trustees on a roll call vote on the 20^{-7} day of 20^{-7} , 2021.

TRUSTEES:

ROBERT REDMOND	Aye –	Nay –	Absent –
MICHAEL WATSON	Aye –	Nay –	Absent –
RYAN LEBRAN	Aye –	Nay –	Absent –
BRIAN BILLINGSLEY	Aye –	Nay –	Absent –
DARREN WESTPHAL	Aye –	Nay –	Absent –
BRIAN TIERI	Aye -	Nay –	Absent –

ACTING VILLAGE PRESIDENT:

MICHAEL WATSON

Non-Voting -X

TOTALS:

ATTEST:

JULIE TAMBLING, VILLAGE CLERK

APPROVED this 29 hay of April, 2021.

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MICHAEL WATSON, ACTING VILLAGE PRESIDENT

ATTEST:

E TAMBLING, VILLAGE CLERK

STATE OF ILLINOIS)) §§ COUNTY OF KANKAKEE)

IN WITNESS WHEREOF, I have hereunto set my hand in the Village of Bradley, County of Kankakee and State of Illinois, on this \mathcal{M}^{+} day of \mathcal{M}^{-} , 2021.

Gm JULIE TAMBLING, VILLAGE CLERK



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Exhibit A



Agenda Cover Memorandum

Meeting Date:	April 12, 2	2021			Internal Review	
Fiscal Year:	2020/21				Initials	
Agenda Item:	Public Hearing for the Kinzie Avenue/Route 50 & West Broadway Corridors Redevelopment Framework Plan				Date	
Item Type:	🗆 Ordina	nce	Resolution	🛛 Other		
Action Requested:	□ Approv	val	□ First Reading	□ For Discussion ⊠	Informational	
Staff Contact:	<u>Name:</u>	Bruce Page, Community Development Director Pam Hirth, Assistant Community Development Director				
	Phone:		6-5100 extension 111 6-5100 extension 116			
	<u>Email:</u>		Dbradleyil.org bradleyil.org			

Brief Summary:

The Final Draft of this Redevelopment Framework Plan was presented to the Village Board on March 22nd. Upon the direction of the Board, the Redevelopment Framework Plan was placed on the April 7th Planning & Zoning Commission agenda for their review and recommendation. Commissioner's asked about Belson Steel (staff responded), front yard location of future parking areas for redevelopment sites along Broadway (staff and consultant responded); and creating breaks between blocks so people wouldn't have to walk so far to get to businesses located in the middle of the block (staff responded). There was no public comment. By a vote of 6-1, the Commission recommendation in favor of the Redevelopment Framework Plan as presented.

This evening as also directed by the Board, a public hearing is being held for any additional public comment or concern before final consideration of the Plan. A public notice was placed and appeared in the newspaper (Daily Journal) on March 25th. A copy of the Plan was available for public inspection at the Community Development Department and contact information provided for any questions or comments. As a reminder, the overall process in creating this Redevelopment Framework Plan involved:

- Multiple internal work sessions/meetings between Village Staff & the consulting team
- Preparation of a feasibility study/market analysis/draft concepts
- Outreach (calls/meetings) with key stakeholders (real estate professionals; local stakeholders;
- regional stakeholders; regional economic development & planning professionals; and school districts)
- Community forums for discussion and input (October 15, 2020 and January 19, 2021)

This Redevelopment Framework Plan will guide and assist the Village in achieving the recommendations, concepts and improvements that have been identified and demonstrate the Village's commitment to ensuring long-term economic viability for the Mall and along our key commercial corridors. The Plan establishes a vision that will make these areas attractive to new development opportunities and create a place for the community & region to gather and enjoy.



Agenda Cover Memorandum

Recommendation None at this time. The 1st read of Ordinance will be presented at a future meeting.

Supporting Documents:

Kinzie Avenue/Route 50 & West Broadway Corridors Redevelopment Framework Plan (April 2021)

Outcome:

Public Hearing only at this time.



Kinzie Avenue/Route 50 & West Broadway Corridors **REDEVELOPMENT FRAMEWORK PLAN**

Planning & Zoning Commission | April 7, 2021

VILLAGE OF BRADLEY | FINAL DRAFT

Our Team & Process

SBFRIEDMAN





Planning Objectives

- Ensuring the economic viability of the corridors;
- Revitalizing key sites that are underutilized or need reinvestment;
- Assisting in the growth of local, small businesses;
- Recognizing the importance and impact of private investment undertaken by CSL Behring and Nucor;

- Creating an environment that is attractive to both existing and potential residents and employees; and
- Establishing a clear sense of place, identity and brand that is unique to the Village.





REGIONAL COMMERCIAL HUB



HOME TO NORTHFIELD SQUARE MALL & SEVERAL BIG-BOX RETAILERS

REGIONAL & COMMUNITY-SERVING BUSINESSES

275+











West Broadway Street

HISTORIC VILLAGE CENTER





SURROUNDED BY PREDOMINANTLY SINGLE-FAMILY HOMES

HOME TO SEVERAL COMMUNITY ANCHORS









COMMUNITY- & NEIGHBORHOOD-SERVING BUSINESSES, MOSTLY LOCALLY OWNED

UNCOVERING THE POTENTIAL

Market Findings Residential

Bradley's housing is predominantly **SINGLE-FAMILY**

owner- & renter-occupied housing

Housing production has been **SIGNIFICANTLY LOWER**

in Bradley than pre-recession levels

MAJORITY of employees in Bradley LIVE ELSEWHERE

BRADLEY UNITS IN STRUCTURE, 2017

77%			3%	12% 7%	0%
SINGLE-F DET/	AMILY	SINGLE-FAMILY ATTACHED	2-415	MULTIFA 19 20+ U	



Market analyses & key informants indicate demand for MORE VARIED RESIDENTIAL PRODUCT

over the next 5 years



70-80 senior housing units

10-15 townhomes

100-120 single-family homes

Market Findings Commercial



Source: CoStar, Esri and SB Friedman

LIMITED AMENITIES

is often cited as a challenge to employee attraction/retention

Opportunity to create new CONVENIENCE & EXPERIENTIAL RETAIL that respond to evolving trends

REDEVELOPMENT FRAMEWORK PLAN | PLANNING & ZONING COMMISSION PRESENTATION

10 Miles

Other Potential Uses

SPECIAL EVENTS CENTER

- Flexible indoor & outdoor space
- Capable of hosting banquets, weddings, traveling shows & concerts

MAKERS' SPACE/BUSINESS INCUBATOR

MEDICAL OFFICE

(Later Phases)

HOTEL WITH HIGHER LEVEL OF SERVICE

(Later Phases)

Community Forum Feedback Kinzie Avenue/Route 50

THEMES

• Encourage a mix of uses

- Maintain some level of retail
- Develop areas for people to gather

BIG IDEAS

- Events space (banquet/conventions)
- Concert venues (indoor & outdoor)
- Variety of indoor entertainment options
- Restaurants

- Encourage affordable activities/attractions for all ages
- Be unique; represent Bradley

Outdoor goods store

- Higher-end apartments
- Senior housing options
- Green space
- Outdoor movies
- Farmer's market
- Dog park

Community Forum Feedback West Broadway

THEME DESIRE FOR A TRADITIONAL MAIN STREET

BIG IDEAS

- Mix of uses, including housing
- Complementary food & beverage options
- Outdoor dining, cafés, wine shops, nightlife
- Destinations/attractions
- Small businesses

- Physical improvements
 - Streetscaping, decorative lighting, planters, pedestrian environment
 - Cohesive look & feel

CHALLENGES

- Plenty of parking, but not well located
- Limited foot traffic to support small businesses and main street environment



Kinzie Avenue/Route 50 Today

The Kinzie Avenue/Route 50 Corridor is the retail, hospitality and commercial hub of Kankakee County. The I-57 interchange at the heart of the corridor provides great regional access to the many commercial destinations located in Bradley. The Northfield Square Mall and Walmart Super Center are major retail anchors to the north of the interchange. To the south, CSL Behring is a major regional employment anchor located across from large retail centers. The far south end has a mix of smaller, locallyowned businesses on smaller sites.

> Key anchors in the corridor today include the following: 1. Northfield Square Mall

> > 2. Walmart Super Center

3. Nucor Steel

4. I-57 Interchange

5. Major big-box retail center

6. CSL Behring

7. South-end with older commercial uses

Kinzie Avenue/Route 50 Corridor today, looking southwest REDEVELOPMENT FRAMEWORK PLAN | PLANNING & ZONING COMMISSION PRESENTATION

Kinzie Avenue/Route 50 Major Development Opportunities



- **Redevelopment of Northfield Square Mall** 1.
- **Overall Kinzie Corridor Streetscaping Framework Plan** 2.
- 3. Long-term Focus Areas

EXISTING MAJOR ANCHORS

MAJOR OPPORTUNITY SITES



NORTHFIELD SQUARE MALL Regional redevelopment priority: Opportunity for near-term catalytic redevelopment



REMAINDER OF KINZIE AVENUE/ROUTE 50 Long-term Focus Areas



"Northfield Square Mall will be transformed into a **vibrant**, **active and mixed-use district**, and continue to be a major economic anchor for Bradley and the region. New treelined public streets will create a walkable scale and pedestrian-friendly atmosphere. A new Public Square will be at the heart of the new district, with programmed activities and outdoor amenities for residents and visitors. New shops, restaurants and entertainment uses will surround the Square. New multifamily residential uses will bring residents within walking distance of these uses. This will be a major new destination that will help to attract new residents, emplovers

and businesses to Bradley and the region.

ILLUSTRATIVE MASSING SHOWS POTENTIAL Transformation to a Vibrant, Walkable & Mixed-Use district from an Auto-oriented Single-Use Mall (Below).



REDEVELOPMENT FRAMEWORK PLAN | PLANNING & ZONING COMMISSION PRESENTATION

KINZLE AVENUE ROUTE SO

Northfield Square Mall Plan Principles



To catalyze redevelopment of this large 52-acre megablock, the following **Four Plan Principles** are recommended to guide near-term investments:

- 1. Start on the east end near the Village-owned former Carson's Building
- 2. Demolish interior Mall buildings
- 3. Create a PUBLIC SQUARE as a focal point and view terminus of Ken Hayes Drive
- 4. Attract residential uses on the back parcels to bring residents within walking distance of the square



Northfield Square Mall Redevelopment Framework Plan



A clear framework of new public streets is recommended to create a walkable district and smaller parcels that can support a phased redevelopment approach.

MAJOR FRAMEWORK PLAN ELEMENTS

- 1. New 5.25-acre Public Square as the focal point
- 2. Existing entrance road alignment remains unchanged
- 3. Entrance road is extended to the ring road to become the central pedestrian friendly street around the square
- 4. Former Village-owned Carson's Building is reused
- 5. Theater stays in current parcel with entrance on square
- 6. Other anchor buildings can be reused or demolished for new development

Northfield Square Mall Illustrative Master Plan



The Illustrative Plan shows potential near-term buildout with a variety of uses located around a new Public Square.

MAJOR PLAN ELEMENTS

- 1. New 5.25-acre Public Square as the focal point
- 2. Existing entrance road alignment remains unchanged
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- 4. Village-owned former Carson's Building is reused
- 5. Theater stays in current parcel with entrance on square
- 6. Other anchor buildings can be reused or demolished for new development
- 7. New rowhouses / multifamily development
- 8. New restaurants and retail



Streetscaping Framework Plan



Cross Section Proposed Kinzie Street/Route 50

THE PROPOSED CROSS SECTION FOR KINZIE AVENUE/ROUTE 50 ILLUSTRATES HOW THIS CAR-ORIENTED ARTERIAL CAN BE TRANSFORMED INTO AN ATTRACTIVE MULTIMODAL STREET.

Examples of potential streetscape elements that can be installed include:

- Connected sidewalks
- Bike path
- Landscaping
- Decorative lighting .
- Wayfinding signage
- Pedestrian friendly intersections
- Decorative paving
- Consolidated curb cuts
- Gateway features



SIGNAGE

SIGNAGE

West Broadway Vision & Major Plan Recommendations

A COMMUNITY INSPIRED VISION

"West Broadway Corridor will be reestablished as the vibrant pedestrian-scaled Main Street for the Village of Bradley. New commercial developments will bring a variety of uses to serve residents and visitors, including new shops, restaurants, event spaces, small groceries and other services. A new Public Square will anchor the corridor and offer year-round activities for all age groups.

> Existing and new municipal facilities will continue to anchor the corridor and bring residents to the area. New mixed-use and multifamily residential development will add more residents within walking distance of shops and restaurants. Streetscaping investments will transform the corridor to an **attractive**, **pedestrianfriendly street with a clear Main Street identity.**"

The following 8 MAJOR PLAN RECOMMENDATIONS

have been developed for the West Broadway Corridor as a roadmap for near- and long-term implementation.

- 1. Create two well-defined centers of activity on the corridor at Area 1 and Area 2
- 2. Maximize redevelopment potential of underutilized and vacant sites
- 3. Redevelop Area 1 as a vibrant, municipal core anchored by a Public Square
- 4. Redevelop Area 2 as a major node of commercial activity
- 5. Attract a variety of uses to create a vibrant mixed-use street
- 6. Invest in creating an attractive streetscape
- 7. Place all new buildings along the street with parking to the rear
- 8. Make long-term investments to connect to anchors to the north and south

ILLUSTRATIVE MASSING SHOWING A VISION FOR A REVITALIZED MAIN STREET FOR BRADLEY

Maximize redevelopment potential of underutilized/vacant sites

11+ acres of sites for potential redevelopment including parcels with vacant/underutilized buildings, vacant lots, and public alleys that could be vacated



Redevelop Area 1 as a Vibrant Municipal Core anchored by Public Square



POTENTIAL LONG-TERM REDEVELOPMENT OF AREA 1

The Illustrative Massing shows the following longterm possibilities:

- 1. New Village Hall to replace existing facility. New building is placed along the street with public parking to the rear.
- 2. Mixed-use/commercial or multifamily development with parking to the rear
- 3. New rowhouses or multifamily development

NEW BUILDINGS (COMMERCIAL, MIXED-USE OR MULTIFAMILY) EXISTING COMMERCIAL EXISTING SINGLE FAMILY EXISTING MULTIFAMILY

ILLUSTRATIVE 3D MASSING FOR AREA 1

Redevelop Area 1 as a Vibrant Municipal Core anchored by Public Square Continued



decorative street lighting Wayfinding and signage

Pedestrian-scaled

Decorative paving and

crosswalks

street trees and planters

Landscaping, including

Community events for all

Square:

seasons and all age

groups

following design elements

Examples from various Downtowns and Main Streets showcase the

EXAMPLES

that can be incorporated into Bradley's new Public

Outdoor art and more.

receptacles, bollards etc.

Benches, trash

.

CREATE A PUBLIC SQUARE FOR ALL SEASON EVENTS FOR ALL AGE GROUPS.

Redevelop Area 2 as a major node of commercial activity



ILLUSTRATIVE PLAN FOR AREA 2



OFFERS A MAJOR OPPORTUNITY TO ATTRACT A LARGE COMMERCIAL THE FORMER FITNESS CENTER SITE ON CLEVELAND AVENUE ANCHOR TO THE CORRIDOR.



The Illustrative Plan above shows the potential transformation of Area 2 at full buildout. Major plan elements include the following:

- Reuse of the existing fitness building
- Potential new grocery (approx. 20,000-25,000 SF)
 - Parking (approx. 170 spaces total)
- Mixed-Use / Commercial / Multifamily / Rowhouse
 - Decorative paving and crosswalks
- REDEVELOPMENT FRAMEWORK PLAN | PLANNING & ZONING COMMISSION PRESENTATION

Attract a Variety of Uses to create a vibrant mixed-use street



ILLUSTRATIVE PLAN FOR THE OVERALL WEST BROADWAY CORRIDOR

The Village should create a new "Broadway Corridor Zoning District" that allows a wide variety of uses, including the following:

 New commercial uses, including shops, restaurants, grocery, event space and other activity generators

OVER 11 ACRES OF Redevelopment Opportunity that can Attract a variety of New Uses to the corridor.



- New multifamily uses, including rowhouses, multifamily and senior housing
- New mixed-use buildings with commercial uses at the street level and residential above

Invest in Creating an Attractive Streetscape



Make Long-term Investments to connect to anchors to north and south





Area-wide Strategies & Improvements

IMMEDIATE NEXT STEPS

- 1. Review and Expand Economic Development Toolkit
- 2. Develop Plan for Placemaking Efforts and Public Realm Improvements

ADDITIONAL IMPLEMENTATION STEPS

3. Develop Unique Brand Identity and Prepare Marketing Materials

Northfield Square Mall

IMMEDIATE NEXT STEPS

- 1. Refine and Market Redevelopment Vision
- **2.** Establish Working Relationship With Mall Ownership and Prevent Further Deterioration
- **3.** Actively Program Existing Mall Spaces With Shortterm Events (Interim Uses)
- 4. Aggressively Pursue New Anchor Tenant

ADDITIONAL IMPLEMENTATION STEPS

- Determine Financial Capacity and Develop Plan for Demolition and Public Realm Improvements, Streetscaping
- 6. Determine Financial Capacity and Develop Plan to Support Redevelopment of Northfield Square Mall
- 7. Update Development Regulations and Define Design and Development Standards
- 8. Work with Developer to Facilitate Redevelopment

Village-Owned Former Carson's Building

IMMEDIATE NEXT STEPS

- 1. Define Vision and Market Preferred Use(s)
- 2. Determine Village's Preferred Development Strategy (Self-develop or Solicit Third-party Developer)
- **3.** Aggressively Pursue New Tenants, Users or Programming for the Space
- 4. Determine Financial Capacity and Develop Financial Plan to Support Redevelopment

ADDITIONAL IMPLEMENTATION STEPS

5. Solicit Third-party Developer for Village-Owned Property

West Broadway Corridor

IMMEDIATE NEXT STEPS

- 1. Develop Plan for Central Public Square
- 2. Actively Program Existing Public Spaces

ADDITIONAL IMPLEMENTATION STEPS

- 3. Develop Marketing Plan
- 4. Update Development Regulations and Define Design and Development Standards
- 5. Determine Financial Capacity and Develop Plan to Support Redevelopment Opportunities
- 6. Establish Programs to Support Existing and New Local Businesses



VILLAGE OF BRADLEY | FINAL DRAFT

Financial Tools

VILLAGE-DIRECTED TOOLS

- Tax Increment Financing (TIF)
- Business Districts (BD)
- Special Service Areas (SSA)

OTHER FINANCIAL TOOLS

- Enterprise Zone (EZ)
- Hotel Tax Revenues
- Historic Preservation Tax Incentives Program (HTC)
- Corporate & Individual Sponsorships
- Philanthropy & Impact Investing

GRANT PROGRAMS

- HUD Community Development Block Grant Program (CDBG)
- USDA Farmers Market Grant Programs
- Illinois Dept. of Commerce And Economic
 Opportunity (DCEO) Tourism Grants
- Illinois Department of Natural Resources (IDNR)
 Green Infrastructure & Open Space Grant
 Programs
- Federal & State Transportation Grant Programs